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Message Text

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16
ACTION EA-14

INFO OCT-01 ISO-00 AID-20 IGA-02 AGR-20 CIAE-00 DODE-00

PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07 PA-04 RSC-01

PRS-01 SP-03 SS-20 USIA-15 ABF-01 HEW-08 DEAE-00

IO-14 JUSE-00 SNM-02 SY-04 TRSE-00 SCI-06 OMB-01

DRC-01 MED-03 A-01 M-02 /175 W
---------- 051906
R 130900Z AUG 74
FM AMEMBASSY JAKARTA
TO SECSTATE WASHDC 3849

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E.O. 11652: N/A
TAGS: SNAR
SUBJ: FISCAL YEAR 76 PROGRAM GUIDANCE

REF: STATE 171044

1. MISSION OFFICERS CONCERNED WITH NARCOTICS PROGRAM HAVE REVIEWED REFTEL WOULD LIKE TO SUGGEST EXTENSION OF AUGUST 30 DEADLINE FOR SEVERAL REASONS:

A) PENDING BUT STILL UNRESOLVED MATTER OF DEA PRESENCE AND RESPONSIBILITIES IN INDONESIA

B) PLANNED CHANGES IN SCOPE AND SCALE OF MISSION PROGRAM, WHICH WE BELIEVE SHOULD BE CONSIDERABLY EXPANDED IN VIEW OF VERY RECENT GOI CHANGE IN ATTITUDE AND ACTIVE CONSOLIDATION OF THEIR NARCOTICS PROGRAMS; AND

C) MISSION'S DESIGNATED NARCOTICS COORDINATOR, GUTHRIE, SCHEDULED TO ARRIVE EARLY SEPTEMBER 1974,
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AND WE BELIEVE HE SHOULD BE INVOLVED IN MECHANICS OF

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ESTABLISHING PROGRAM WE WILL BE SUPERVISING.

2. MISSION HAS BEEN WORKING WITH GOI FOR PAST TWO YEARS ON VARIOUS ASPECTS OF NARCOTICS PROBLEMS AND UP TO NOW, HAS CARRIED OUT MODEST GENERAL ASSISTANCE PROJECT ADMINISTERED EXCLUSIVELY BY USAID. BASIC OBJECTIVES HAVE BEEN TO (A) PROVIDE TRAINING AND ASSISTANCE AS STOP-GAP MEASURE UNTIL GOI FORMULATED AND ORGANIZED OWN NARCOTICS PROGRAMS; AND (B) GENERATE INTEREST WITHIN GOI TO BECOME SERIOUS ABOUT NARCOTICS THREAT. BASED ON JULY 30 MEETING WITH INDONESIAN NARCOTICS PLANNERS, WE FEEL WE HAVE SUCCEEDED IN MAKING MAJOR PROGRESS TOWARD SECOND GOAL (MEMCON OF JULY 30 MEETING BEING FORWARDED SEPARATELY).

3. MOREOVER, AS RESULT FOCUS GOI RECENTLY BEGAN TO GIVE ITS OWN NARCOTICS PLANNING, MISSION IS CONSIDERING REARRANGEMENT OF OUR NARCOTICS PROGRAM SO THAT, AMONG OTHER THINGS, OUR ORGANIZATIONAL ARRANGEMENTS WILL MESH WITH SAME FUNCTIONAL LINES WHICH SEEM TO BE EMERGINGFROM GOI PLANNING.

4. MISSION PROGRAM, AS PRESENTLY PLANNED, SETS USAID ADMINISTERED SEGMENT AT $110,000 FOR FY 75 COVERING ADVISORY ASSISTANCE FOR TREATMENT AND REHABILITATION AND THE CENTRAL BAKOLAK COORDINATING BODY. IT WILL ALSO HANDLE FUNDING FOR ALL OVERSEAS TRAINING (INCLUDING POLICE), SPECIAL RESEARCH PROJECTS AND CERTAIN NON-POLICE COMMODITIES (SEE RECENT USAID FY 76 FBS SUBMISSION). THE ENFORCEMENT SEGMENT WILL BE ADMINISTERED AND MONITORED BY THE EMBASSY AND DEA TO COVER ADVISORY ASSISTANCE AND OPERATIONALAND TRAINING EQUIPMENT FOR POLICE/CUSTOMS. WE ARE PLANNING FY 75 REQUEST TO COVER APPROXIMATELY $97,000 IN OPERATIONS AND LABORATORY EQUIPMENT AND $3,000 ADVISORY ASSISTANCE FOR AN ENFORCEMENT TOTAL OF $100,000 . THE REMAINING SEGMENT AS PRESENTLY PLANNED, WILL BE ADMINISTERED BY USIS AND WILL COVER EDUCATIONAL VISUAL AID MATERIALS. THIS TOTAL IS $15,000 AND IS BASICALLY FOR PURCHASE OF FILMS AND SLIDES ON ALL ASPECTS OF NARCOTICS PROBLEM. THE LIMITED OFFICIAL USE

GRAND TOTAL FOR FY 75 OF CONSOLDIATED MISSION NARCOTICS CONTROL ACTION PLAN REQUEST WILL BE $225,000.

5. WE RECOGNIZE THIS IS CONSIDERABLE JUMP ABOVE PREVIOUS PROJECT, WHICH WAS ADMINISTERED SOLELY BY USAID, BUT BELIEVES IT IS NOW TIME TO EXPAND AND CONCENTRATE OUR ASSITANCE. WE INTEND TO PLAN THIS OUT OVER THE NEXT THREE FISCAL YEARS SO THAT WE KEEP PACE WITH INDONESIAN PROGRAM. WE

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ARE WORKING AT DISADVANATAGE IN THAT GOI HAS NOT
COMPLETED NEXT STEP OF THEIR PLAN WHICH IS TO DETERMINE
SPECIAL REQUEST FOR TECHNICAL FOREIGN ASSISTANCE FROM
ALL DONORS. WE ARE BASING OUR PROGRAM ON TWO YEARS
EXPERIENCE AND DISCUSSIONS WITH MANY INDONESIAN OFFICIALS.
THIS INITIAL PROGRAM IS AIMED AT PROVIDING THE BASIC TO
GET THEM GOING.

6. ONE IMMEDIATE PROBLEM REQUIRING DEPARTMENT ASSISTANCE
IS SURVEY OF NEED COMMODITY ASSISTANCE FOR POLICE
NARCOTICS LAB AND GENERAL COMMODITY ASSISTANCE. WE
PROPOSE A NARCOTICS LAB EXPERT (DEA OR OTHER) BE SENT
TO JAKARTA FOR TWO-WEEK TDY IN CURRENT FY 75 PROGRAM
PLANNING (SEE PARA 4 ABOVE). IF POSSIBLE, WE WOULD LIKE
LAB EXPERT TO ARRIVE JAKARTA IN SEPTEMBER AND CHARGE COSTS
TO OUR PLANNED EXPANSION OF PROJECT. MATTER OF NARCOTICS
LAB IS LONG-STANDING PROBLEM. DLG HAD PROGRAMMED LAB AND HAD
GONE SO FAR AS SENDING LAB EXPERT TO DO SURVEY ON LAB'S
EXISTING STATUS. WITH SUSPENSION OF MILITARY ASSISTANCE
TO POLICE, LAB WAS DELETED. USAID PROJECT THEN PLANNED
TO PICK THIS UP END FY 74 WITH SUCH ITEMS AS: CHROMOTO-
GRAPHY KITS, INFRARED CHROMOTOGRAPHY ANALYZER, SPECTRO-
PHOTOMETER, ELECTRONIC AND MONOCULAR MISCROSCOPES, AND
ANALYSTICAL BALANCES. LACKING COMPLETE SPECIFICATIONS,
THIS EQUIPMENT ALSO DELETED FROM PLANNED FY 74 OBLIGATIONS.
PROVISION OF FIRST-CLASS NARCOTICS LAB WILL GO LONG WAY
TOWARDS SOOTHING HARD FEELINGS OVER LOSS OF DLG COMPLETE
CRIME LAB.

7. REQUESTED ACTION: APPROVAL OF DELAY UNTIL SEPTEMBER
30 FOR SUBMISSION OF MISSION FY 76 NARCOTICS CONTROL
ACTION PLAN, AND APPROVAL FUNDING ALLOTMENT AND
ARRANGEMENTS FOR LAB EXPERT TDY.
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